#### Evaluating the Quality, Usability, and Fitness of Open Health Data for Public Health Research

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### **Acknowledgements & Disclosures**

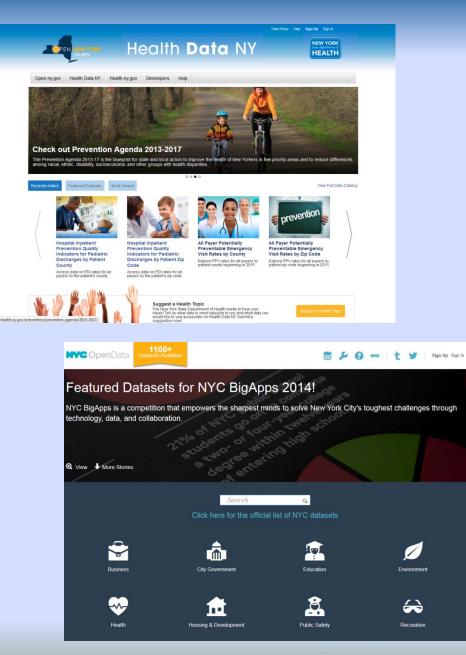
- Funding from the Robert Wood Johnson Foundation's Public Health Services & Systems Research Program (grant ID #71597 to Martin and Birkhead)
- Coauthors: Gus Birkhead, Natalie Helbig, Jennie Law, Weijia Ran
- Early feedback: Courtney Burke, Patricia Lynch, Theresa Pardo, Ozlem Uzuner
- JSON technical support: Chris Kotfila
- Gus Birkhead and Natalie Helbig are employees of the New York State Department of Health, which maintains the Health Data NY open data platform reviewed in this study



### **Open data background**

- New source of information for public health research
  - □ Martin, Helbig, Birkhead J Public Health Manag Pract 2014
- Motivated by government transparency movement, including President Obama's memorandum on open government
- Thousands of government datasets released on open data platforms at federal, state, and local levels meeting several "openness" criteria
  - Publicly accessible, available in non-proprietary formats, free of charge, unlimited use and distribution rights
- New opportunities for public health research and practice
  - □ New York State examples in Martin, Helbig, Shah JAMA 2014



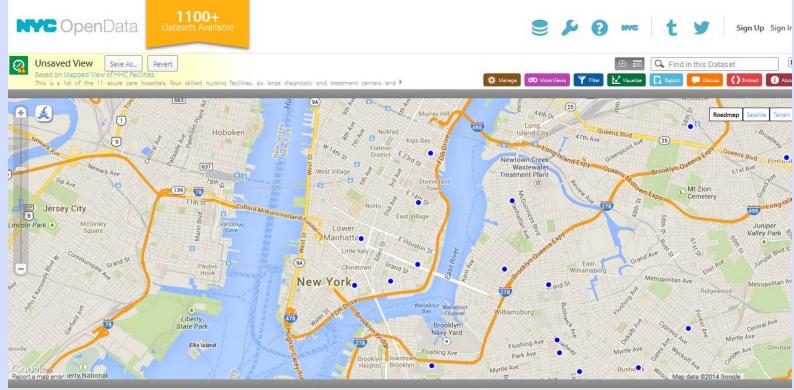




#### Search engines to locate data objects

	Suggest a Health Topic The New York State Department of Health wants to hear your ideas Tell us what data is most valuable to you and what data you would like to see accessible on Health Data NY. Submit a suggestion now!	Suggest a H	lealth Topic	
Search & Browse Datasets and View	vs 🔊	Popularity	Туре	RSS
C Search	Adult Care Facility Annual Bed Census Data: 2009 The Department of Health requires adult care facilities (ACFs) to complete an electronic filing of each facility's licensed adult home and enriched housing program bed census on an annual basis. These facilities include adult homes (AHs), enriched housing programs (EHPs), assisted living programs (ALPs), assisted living residences (ALRs), special needs assisted living residences (SNALR), and enhanced assisted living residences (EALR). Available bed and occupancy information in ACFs are self-reported and is not audited by the NYSOH. This dataset is refreshed on a annual basis. For more information, check out http://www.health.ny.gov/facilities/adult_care/.	10,255 views		100
Calendars Calendars Filtered Views Caternal Datasets Filtes and Documents Forms APIs APIs	Adult Care Facility Annual Bed Census Data: 2010 The Department of Health requires adult care facilities (ACFs) to complete an electronic filing of each facilities include adult home and enriched housing program bed census on an annual basis. These facilities include adult homes (AHS), enriched housing programs (EHPs), assisted living programs (ALPs), assisted king residences (ALRs), special needs assisted living residences (SNALR), and enhanced assisted living residences (EALR). Available bed and occupancy information in ACFs are self-reported and is not audited by the NYSDOH. This dataset is refreshed on a annual basis. For more information, check out http://www.health.ny.gov/facilites/adult_care/.	9,227 views	Ø	
gencies & Authorities ealth, Department of ategories ealth	Adult Care Facility Annual Bed Census Data: 2011 The Department of Health requires adult care facilities (ACFs) to complete an electronic filing of each facility's licensed adult home and enriched housing program bed census on an annual basis. These facilities include adult homes (AHS), enriched housing programs (EHPs), assisted living programs (ALPs), assisted intrig residences (ALR), variable bed and occupancy information in ACFs are self-reported and is not audited by the NYSDOH. This dataset is refreshed on an annual basis. For more information, check out http://www.health.ny.gov/facilities /adult care/.	10,848 views	Ø	
opics scharge ispital ablich health harcs View All	Adult Tobacco Survey (ATS) was developed by the New York Tobacco Control Program (NY TCP) in partnership with RTI International, the independent evaluator for the NY TCP. The survey has been fielded continually since June 2003 to the non-institutionalized adult population of New York State, aged 18 years or older. Researchers agree to: 1. Use the data for statistical reporting and analysis only 2. Make no attempt to re-identify survey respondents by any means including but not limited to linking the data with any other data set that may provide the ability to identify a participant in the survey. 3. Data tables produced will protect confidentiality of the survey respondent following acceptable practices. 4. The requester will include a disclaimer that credits	9,456 views	Ø	
Ċ	Adult Tobacco Survey; 2010 The Adult Tobacco Survey (ATS) was developed by the New York Tobacco Control Program (NY TCP) in partnership with RTI International, the independent evaluator for the NY TCP. The survey has been fielded continually since June 2003 to the non-institutionalized adult population of New York State, aged 18 years or older. Researchers agree to: 1. Use the data for statistical reporting and analysis only. 2. Make no attempt to re-identify survey respondents by any means including but not limited to linking the data with any other data set that may provide the ability to identify a participant in the survey. 3. Data tables produced will protect confidentiality of the survey respondent following acceptable practices. 4. The requester will include a disclaimer that credits	10,034 views	2	
	All Payer Potentially Preventable Emergency Visit (PPV) Rates by Patient	1,019 views		3

# Capabilities to interact directly with data in the platform



	Facility Type	0 ≡	Borough	6 ≔	Facility Name	6 ≡	Cross Streets	0 ≣	Phone	6 ≔	Location
9 ∷≣	Child Health Center		Manhattan		Baruch Houses Family Health Center		corner of Columbia St.		212-673-5990		280 Delanc
10 🔳	Child Health Center		Manhattan		Judson Health Center				212-925-5000		34 Spring S
11 🖽	Child Health Center		Manhattan		Smith Communicare Health Center		corner of Catherine St.		212-346-0500		60 Madisor
12 🗄	Child Health Center		Manhattan		Roberto Clemente Health Center				212-387-7400		540 13th St
13 🗄	Child Health Center		Queens		Elmhurst Hospital Center				718-334-4000		79 01
14 🔳	Child Health Center		Queens		Ridgewood Communicare Clinic		between Woodbine St. & Madison St.		718-334-6190		769 Onder
15 🔳	Child Health Center		Queens		Woodside Houses Child Health Clinic		between Northern Blvd. & 50th St.		718-334-6140		50 53 Newt

# **Challenges and resources for** developers

Resources

Media Collateral Terms &

Pre-Register

Partners





#### **Developer's Corner**

HealthGrades Leverages CMS Data to Rate Hospitals in New Report

By Steven Randazzo On Monday, November 5, 2012 - 9:58am

Recently featured in USA Today, a new report by HealthGrades examines hospital performance at the state level for the first time. The newly released report looks at hospitals from 2005 - 2011 and grades them based on their performance in four categories: Coronary artery bypass graft, heart attack, pneumonia, and sepsis. States with the best performing hospitals were rated higher than average in all four categories. The highest rated states were Arizona. California. Illinois and Ohio and the worst rated states were Alabama, Arkansas, Georgia, Nevada, Oklahoma, the District of Columbia and West Virginia.

Healthgrades analyzed the Centers for Medicare and Medicaid's (CMS) Hospital Compare Data to determine which hospitals had the best/worst performance. Hospital compare includes process of care, mortality, and readmission quality measures Read more »

HealthData.gov 1.1 Patch Notes



By David Forrest On Wednesday, October 17, 2012 - 11,46am

#### **Developer's Corner**

HHS hopes HealthData.gov will become a useful hub for developers using government data to improve health. This Developer Corner will become a space for us to highlight uses of health data and to discuss how developers can improve access to the HealthData.gov data catalog.

There are three parts to the developer corner.

· Seven complementary developer challenges. · The HealthData on API. . The source code for this site.

#### **Recent Blog Entries**

HealthGrades Leverages CMS Data to Rate. HealthData doy 1.1 Patch Notes Upcoming Digital Health Opportunities Making Information More Accessible, The HDP Challenge Webinar

View more >

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#### DEVEL©PER ABOUT CHALLENGES CODE-A-THONS WINNERS SPONSORS ne > Challenges > Current Challenges > NYS Health Innovation Challenge Background NYS Health Innovation Challenge Description Submission Deadline Contact Timeline July 31, 2014 Jennifer David Evaluation Prizes Requirements CHALLENGE First Place \$30,000 Partners

Second Place \$10,000 Third Place \$3,000

#### Recent Updates

Check out new data sets published by the NYSDOH for this challenge! Submission deadline extended to July 31, 2014!

#### Build something awesome with Open Data!

The Socrata Open Data API allows you to programatically access a wealth of open data resources from governments, non-profits, and NGOs around the world. Click the link below and try a live example right now.

https://data.cityofchicago.org/resource/alternative-fuel-locations.json?fuel\_type\_code=CNG

#### 📽 App Developers Looking to use open data as part of

your application or your business?

Learn how to get started.

Libraries & SDKs

Support for most popular programming languages and platforms.

O Need Help?

**Pre-Register** 

Struggling with a problem you can't figure out? Get help fast!

## **Opportunities to submit ideas for new** datasets and provide user feedback



Suggest a Health Topic

The New York State Department of Health wants to hear your ideas! Tell us what data is most valuable to you and what data you would like to see accessible on Health Data NY. Submit a suggestion now!

payers by the patient's county.





You're brilliant, talented, and full of great ideas, right? Share them! How can we drive better health outcomes through the innovative use of data? How can we improve this site? Let's brainstorm together!

Share Idea

Note: Only ideas specifically related to HealthData.gov will be considered. Please do not submit any personally identifiable information such as your email address, name, social security number, or home address. Thanks!

#### **Research questions**

- Open data are promising but...
- To what extent are open health data usable and fit for public health research?
- How could government agencies improve the quality of the data and corresponding metadata, to make these data more usable and fit for public health researchers and practitioners?



### **Research design overview**

- Systematic review of open health data offerings on federal, state, and local platforms
  - Adapted from Institute of Medicine and Patient-Centered Outcomes Research Institute guidelines for systematic literature reviews
- Health-related data offerings randomly sampled from three platforms
  - Healthdata.gov (federal)
  - Health Data NY (state)
  - NYC Open Data (city)
- □ All data offerings examined with a coding guide to evaluate:
  - Data quality (intrinsic, contextual) 
    Metadata quality
  - Five-star open data deployment
- Platform usability



# Sampling design

#### Final selection

- □ All NYC Open Data offerings related to health (N=37)
- □ 25% random sample of Health Data NY data objects (N=71)
- □ 5% random sample of Healthdata.gov data objects (N=75)
- Total of 183 data objects
- Systematic random sampling of data offerings
  - Metadata from platforms scraped into three Excel spreadsheets
  - Excel-based random number generator assigned random integer values from 1 to N, then selected every dataset assigned a 1

## **Development of coding guide**

- Cross-disciplinary literature review to develop a preliminary conceptual framework of data quality, usability, and fitness
- □ Stakeholder conversations to refine conceptual framework
- Additional stakeholder input on the quality, usability, and fitness of data for health research obtained from:
  - Focus groups of public health researchers and practitioners, conducted at November 2013 open data workshop in Albany, NY
  - Blog post to NYSDOH SAS user group to solicit comments
  - Stakeholder feedback on the Prevention Agenda dashboard
  - Review of a sample of data-based County Health Assessments
  - Grant reviewers' feedback



### **Data collection procedures**

- Extensive pilot-testing of coding guide
  - 16 data offerings from the three platforms which varied widely (e.g. administrative data vs survey, csv-file vs large SAS-file download, size)
  - □ J.L. and W.R. double-coded and compared responses, discussing discrepancies with E.M.
  - □ Interim feedback from N.H. and G.B.
  - Coding guide continuously updated until uniform agreement
- **Coding guide transformed into Access database for data entry** 
  - □ Form view and fixed response categories to minimize data entry errors
  - Flags for queries to discuss with the team
- Separate coding guide for platform usability
  - Assessed after all offerings coded



#### **Categories of questions**

- Descriptive information
- □ Intrinsic data quality
- Contextual data quality
- Adherence to Dublin Core international metadata standards
- Consistency with five-star open data deployment scheme



#### **Dublin Core international metadata standards**

The Elements						
Term Name	Term Name: contributor					
URI:	http://purl.org/dc/elements/1.1/contributor					
Label:	Contributor					
Definition:	An entity responsible for making contributions to the resource.					
Comment:	Examples of a Contributor include a person, an organization, or a service. Typically, the name of a Contributor should be used to indicate the entity.					
Term Name:	Term Name: coverage					
URI:	http://purl.org/dc/elements/1.1/coverage					
Label:	Coverage					
Definition:	The spatial or temporal topic of the resource, the spatial applicability of the resource, or the jurisdiction under which the resource is relevant.					
Comment:	Spatial topic and spatial applicability may be a named place or a location specified by its geographic coordinates. Temporal topic may be a named period, date, or date range. A jurisdiction may be a named administrative entity or a geographic place to which the resource applies. Recommended best practice is to use a controlled vocabulary such as the Thesaurus of Geographic Names [TGN]. Where appropriate, named places or time periods can be used in preference to numeric identifiers such as sets of coordinates or date ranges.					
References:	[TGN] http://www.getty.edu/research/tools/vocabulary/tgn/index.html					
Term Name:	Term Name: creator					
URI:	http://purl.org/dc/elements/1.1/creator					
Label:	Creator					
Definition:	An entity primarily responsible for making the resource.					
Comment:	Examples of a Creator include a person, an organization, or a service. Typically, the name of a Creator should be used to indicate the entity.					
Term Name: date						
LIRT.	http://nurl.org/dc/elemente/1_1/date					

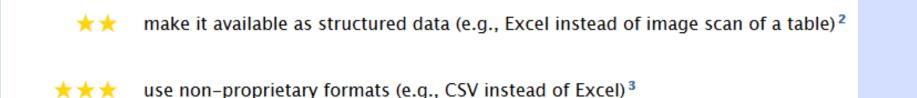
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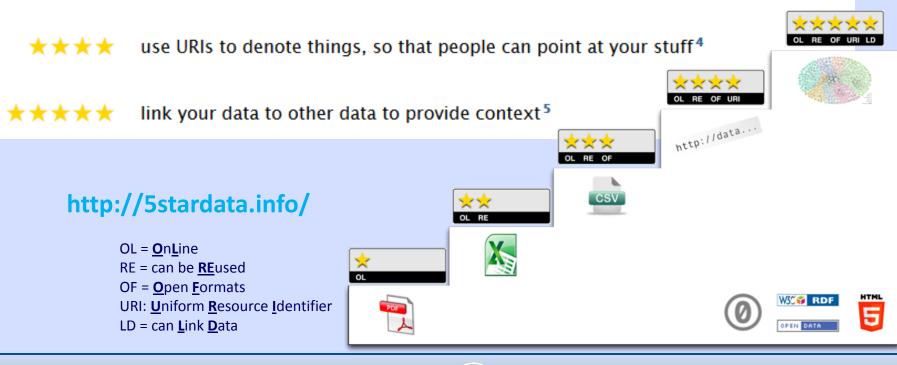




#### Five-star open data deployment scheme

make your stuff available on the Web (whatever format) under an open license<sup>1</sup>





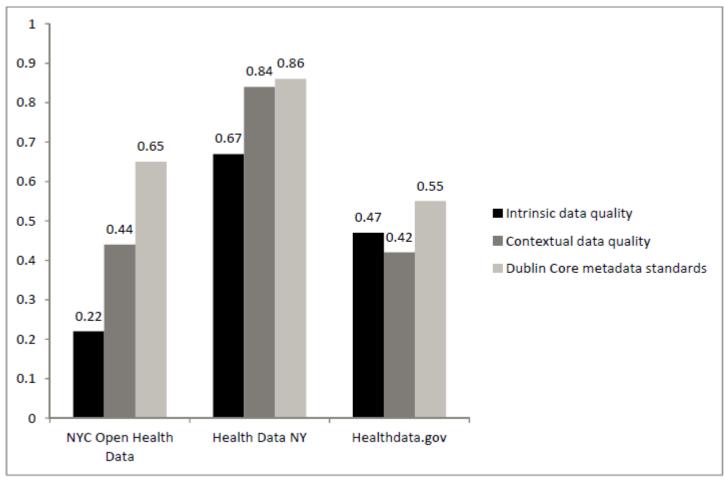
# Main findings

- Only one-quarter of open data offerings are structured datasets
- Most offerings do not contain demographic variables commonly used in public health research
- Health Data NY scored highest on intrinsic data quality, contextual data quality, and adherence to Dublin Core metadata standards
- Gaps in meeting "open data" deployment criteria
  - □ All offerings met basic "web availability" open data standards
  - Fewer met higher standards of being hyperlinked to other data to provide context

	NYC Open	Health Data	
	Data	NY	Healthdata.gov
Characteristic	(city, N=38) <sup>1</sup>	(state, N=71)	(federal, N=74)
Primary presentation format in web			
browser, N (%)			
Table	17 (44.7)	17 (23.9)	12 (16.2)
Chart		27 (38.0)	
Map	9 (23.7)	10 (14.1)	1 (1.4)
External file	1 (2.6)	9 (12.7)	27 (36.5)
Application programming interface		2 (2.8)	1 (1.4)
Query tool	4 (10.5)	2 (2.8)	8 (10.8)
Documents about data	3 (7.9)	1 (1.4)	18 (24.3)
Not viewable in a browser <sup>2</sup>	4 (10.5)	3 (4.2)	7 (9.5)
Availability of additional presentation			
formats, N (%)	11 (29.0)	42 (59.2)	10 (13.5)
Availability of data related to			
visualizations, <sup>3</sup> N (%)	5 (55.6)	34 (91.9)	1 (100.0)
Ability to view data object in browser,			
N (%)			
Object is viewable in a browser	28 (73.7)	56 (78.9)	27 (36.5)
Problem with the data access page	5 (13.2)	1 (1.4)	5 (6.8)
Data object is an external file	2 (5.3)	13 (18.3)	21 (28.4)
Data object requires subscription or			
registration	1 (2.6)		6 (8.1)
Data object is only viewable in a			
proprietary format	1 (2.6)		
Data object not downloadable for			
other reasons	1 (2.6)	1 (1.4)	15 (20.3)
Ability to download data, N (%)			
Available via platform		10 (14.1)	
Available via data access page			19 (25.7)
Available from both sources	32 (84.2)	56 (78.9)	23 (31.1)
Not available for download	6 (15.8)	5 (7.0)	32 (43.2)

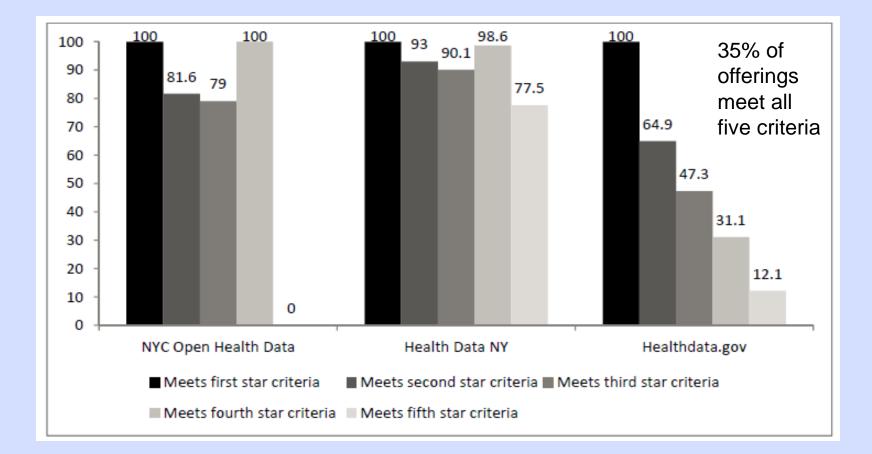
· · · · · · · · · · · · · · · · · · ·	NRGO	H H D (			
	NYC Open	Health Data			
	Data	NY	Healthdata.gov		
Characteristic	(city, N=38) <sup>1</sup>	(state, N=71)	(federal, N=74)		
Data object year	12 (21 2)		aa (aa <b>a</b> )		
Historical data, <sup>4</sup> N (%)	12 (31.6)	31 (43.7)	22 (29.7)		
	2008 (2003,	2009 (1974,	2002 (1920,		
Start year, mean (min, max)	2012)	2014)	2014)		
Includes multiple years, N (%)	7 (18.4)	38 (53.5)	13 (17.6)		
Data update frequency, N (%)					
Daily or Weekly	1 (2.6)	3 (4.2)			
Monthly	3 (7.9)	8 (11.3)	1 (5.3)		
Quarterly, semi-quarterly,					
or biannually	2 (5.3)	7 (9.9)	5 (26.3)		
Annually or biennially	3 (7.9)	50 (70.4)	8 (42.1)		
As needed	20 (52.6)	1 (1.4)			
Not reported	3 (7.9)	1 (1.4)	59 (79.7)		
Not updated	6 (15.8)	1 (1.4)	1 (1.4)		
Inclusion of demographic variables, N					
(%)					
Age	2 (5.3)	21 (29.6)	18 (24.3)		
Gender	2 (5.3)	13 (18.3)	14 (18.9)		
Race/ethnicity	2 (5.3)	8 (11.3)	10 (13.5)		
Insurance status	2 (5.3)	20 (28.1)	18 (24.3)		
Education	2 (5.3)	10 (14.0)	2 (2.7)		
Income	7 (18.4)	5 (7.0)	8 (10.8)		
Geographic identifier	17 (44.7)	45 (63.4)	28 (37.8)		
Provider and/or health facilities	18 (47.4)	36 (50.7)	24 (32.4)		
Size of data object, <sup>5</sup> median (IQR)	<u> </u>		, <i>, , , , , , , , , , , , , , , , , , </i>		
Number of rows	11 (69)	161 (3340)	357 (2011)		
Number of columns	6 (4)	18 (8)	11 (17)		
Data object hosted on a different					
_platform, <sup>6</sup> % (N)	n/a	n/a	16 (21.6)		

Health Data NY scores highest on indices of intrinsic data quality, contextual data quality, and adherence to Dublin Core metadata standards





# Gaps in meeting criteria from the five-star open data deployment scheme





## Platform usability: common features

- Hosting data on platforms, with links to external pages where relevant (Health Data NY, NYC Open Data)
- Open data handbooks to guide standardization of metadata and vocabulary (Health Data NY, NYC Open Data)
- Multiple functions to search for and download data offerings, post comments and ideas, develop APIs, and announce innovation challenges to engage developers and the public
- Help functions such as tutorials, help email address
- Designed to engage the public, with pictures, story boards, social media, ways for users to provide comments
- Ability to embed visualizations into external pages (Health Data NY, NYC Open Data)



#### **Platform usability: areas for improvement**

- Healthdata.gov primarily serves as a search engine
  - □ All offerings hosted on external webpages, such as CDC
  - Limited interaction with data on the platform
  - Difficult to locate offerings when redirected to other sites
- Technical problems limit functionality
  - □ Frequent broken links (Healthdata.gov)
  - Problems loading map visualizations (NYC Open Data)
- □ No response to our email queries to help desks
- Low visibility on Google searches (Healthdata.gov, NYC Open Data)



### Limitations

- □ New York platforms are not nationally representative
- □ Limited to fact-based questions (e.g. "is there a clearly identified limitations section?")
  - Subjective nature of data quality, which depends on intended use
  - Time constraints
  - Unanticipated finding that most data objects are not tabular datasets
  - Generation (Somewhat anticipated) finding that the three platforms present information in inconsistent formats and locations
- Coding guide does not capture:
  - □ Representational consistency (one aspect of platform usability)
  - Metadata consistency (one aspect of metadata quality)
- Indices need further validation



# Implications for policy and practice

- Government agencies have little guidance on how to release open data for different user communities
- All three platforms have areas needing improvement, but Health Data NY scored highest by our measures
- Sustained effort on improving the usability and quality of open data is necessary for improving their value for public health
- Future work is needed to develop standard measures of quality and usability
  - Additional research on the factors that make some open data sites more successful
  - Development of checklists of "best practices" for open data managers



#### **Questions?**

Email:

emartin@albany.edu

For additional information on the PHSSR project: www.publichealthsystems.org/erika-martin-phd-mph-0

For materials from fall 2013 workshop on open health data in New York and links to open data resources: www.rockinst.org/ohdoo

